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ABSTRACT

Completed in accordance with the provisions of the Library Services and Construction Act (LSCA), this agreement outlines the criteria to be used in Michigan for determining adequacy of public library services and assessing programs and projects to be funded by LSCA Title I grants. Members of the Michigan Legislative Council, administrative personnel at the Library of Michigan, and the 1983-84 representatives on the LSCA Advisory Committee are listed, as well as the criteria for determining the adequacy of public library services for persons residing in areas without services or with inadequate services, disadvantaged persons residing in areas with high concentrations of low income families, persons of limited English speaking ability, persons in state institutions, physically handicapped persons, and persons and libraries using services from major urban resource libraries. Per capita personal income and the unemployment rate--criteria used to identify high concentrations of low income families--are listed for the 83 counties in Michigan. Counties qualifying as economically disadvantaged are then identified and information is provided on their participation in Michigan's 17 regional library cooperatives. It is noted that the cooperatives are heavily involved in serving economically disadvantaged areas of Michigan and that they will be given priority over local public libraries for Title I grants. (ESR)

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LIBRARY OF MICHIGAN

BASIC STATE PLAN

STATE-FEDERAL AGREEMENT

1983

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COVER SHEET

The State of Michigan submits

[ ] The BASIC STATE PLAN (State-Federal Agreement)

in accordance with the provisions of the Library Services and Construction Act, as amended and the Regulations promulgated thereunder with following attachments:

[X] Advisory Council Membership

Criteria for determining adequacy of public library services for:

[X] Persons residing in areas without services or with inadequate services

[X] Disadvantaged persons residing in areas with high concentrations of low income families

[X] Persons of limited English speaking ability

[X] Persons in State institutions

[X] Physically handicapped persons

[X] Persons and libraries using services from major urban resource libraries

Criteria to assure priority to programs or projects serving:

[X] Areas with high concentrations of low income families

[X] Areas with high concentration of persons of limited English speaking ability

[X] Certificate of State Legal Officer

[X] Other (specify) Susan M. Haskin was appointed Interim State Librarian by the Michigan Legislative Council on April 27, 1983.

Submitted by Library of Michigan (Name of State Agency) on 10-12-83 (Date)

By Susan M. Haskin (Signature of Authorized Official) Interim State Librarian (Title)

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STATE LIBRARY SERVICES

CRITERIA FOR DETERMINING ADEQUACY OF PUBLIC LIBRARY SERVICES FOR:

Persons residing in areas without services or with inadequate services

1) An area in Michigan unserved by a legally established library shall be considered as having inadequate services.

2) Public libraries that are not "active and participating" members of cooperative libraries have inadequate services for their local patrons.

3) Public libraries that fail to meet the three minimal standards -- financial, hours, and certification -- of P.A. 286, 1965, are considered to have inadequate library services.

Michigan Department of Education
STATE LIBRARY SERVICES

CRITERIA FOR DETERMINING ADEQUACY OF PUBLIC LIBRARY SERVICES FOR:

Disadvantaged persons residing in areas with high concentrations of low income families

1) Disadvantaged persons reside in urban and rural areas of the state and have educational, cultural, psychological, geographic, economic or similar disadvantages that prevent them from receiving the benefits of library services designed for persons without these disadvantages.

2) Economically disadvantaged persons are identified through the application of the following two criteria:

   a) Counties where per capita incomes are below the average per capita personal income in Michigan.

   b) Counties where unemployment rates are at or above the average unemployment rate in Michigan.

CRITERIA TO ASSURE PRIORITY TO PROGRAMS OR PROJECTS SERVICING:

Areas with high concentrations of low income families

1) Strategies listed in Long-Range Plan place high priority on servicing the needs of these residents.

2) Special consideration will be given to library program and service grant applications that reach high concentrations of persons who meet the established disadvantaged criteria. Local library programs shall be coordinated through the library cooperative network.

Michigan Department of Education
STATE LIBRARY SERVICES

CRITERIA FOR DETERMINING ADEQUACY OF PUBLIC LIBRARY SERVICES FOR:

Persons of limited English-speaking ability

1) An eligible library may service persons with limited English-speaking ability, include individuals who are not born in the United States, or whose native language is a language other than English.

2) Library programs and projects are eligible where there exists a concentration of persons with limited English-speaking ability, through adult education programs.

CRITERIA TO ASSURE PRIORITY TO PROGRAMS OR PROJECTS SERVICING:

Persons of limited English-speaking ability

1) Strategies listed in Long-Range Plan place high priority in servicing the needs of this specific disadvantaged group.

2) Special consideration will be given to library program and service grant applications that reach high concentrations of people whose common native language is other than English and who reside in an urban environment. Local library programs shall be coordinated through the library cooperative networks.

Michigan Department of Education
STATE LIBRARY SERVICES

CRITERIA FOR DETERMINING ADEQUACY OF PUBLIC LIBRARY SERVICES FOR:

Persons in state institutions

1) An eligible institution to receive services is one engaged in the custodial care or rehabilitation of persons with health, behavioral or social problems.

2) Library programs and projects are eligible which serve residents of institutions and adult foster care facilities.

3) Library programs and projects are eligible that improve institutional library services to levels comparable to services available to the general public through professional consultant and technical assistance. Local library programs shall be coordinated through the library cooperative networks.

Michigan Department of Education
STATE LIBRARY SERVICES

CRITERIA FOR DETERMINING ADEQUACY OF PUBLIC LIBRARY SERVICES FOR:

Physically handicapped persons

1) An eligible library is a regional library of Library of Congress charged with responsibilities to serve blind and physically handicapped persons.

2) Subregional library outlets are eligible and should be established to service handicapped persons, regardless of their handicaps.

3) Library programs and projects are eligible that service the deaf and hearing impaired while utilizing the network concept in the delivery of services.

4) Library programs and projects are eligible which encourage and motivate local libraries to provide services and barrier free facilities for the handicapped. Local library programs shall be coordinated through the library cooperative networks.

Michigan Department of Education
STATE LIBRARY SERVICES

CRITERIA FOR DETERMINING ADEQUACY OF PUBLIC LIBRARY SERVICES FOR:

Persons and libraries using services from major urban resource libraries

1) An eligible library must have a population of 1,000 or more as identified by the U.S. Commissioner of Education.

2) An eligible library must have a collection of value available to the individual users and libraries throughout the regional area in which it is located. The collection must have a minimum of 200,000 volumes and/or annual circulation of at least 300,000 volumes; at least one special collection that is unique.

3) An eligible library must verify that services are provided throughout the regional area. Services provided include walk-in, interlibrary loan, mail, telephone (including reference and interlibrary loan), and photocopy (which may be at cost).

4) An eligible library must define the regional area for which services are provided. The entire public library cooperative area in which they are located must be served.

Michigan Department of Education
STATE LIBRARY SERVICES

CRITERIA USED TO IDENTIFY HIGH CONCENTRATION of LOW INCOME FAMILIES IN MICHIGAN

INTRODUCTION

Sections 770.16 and specifically Section 770.18 for P.L. 95-123 requires that the State Library administrative agency develop criteria to assure that priority will be given to programs or projects that serve urban and rural areas with high concentrations of low income families.

The criteria developed shall indicate:

1. The areas of the State designated as urban and rural areas with high concentrations of low income families;

2. The criteria used in designating these areas; and

3. The sources of information on which the State based these criteria and the frequency with which the State updated the information.

The following information satisfies the above requirements:

CRITERIA

Criteria for determining areas with high concentrations of low income families are:

1. Persons residing in urban and rural areas of Michigan counties which are economically disadvantaged.

2. Economically disadvantaged areas are identified through the application of one of the following factors:

   a) Counties where per capita incomes are below the average per capita personal income in Michigan;

   b) Counties where unemployment rates are at or above the average unemployment rate in Michigan.

CRITERIA BASE RATES

Factor 1 - Michigan unemployment rate as of March 1982, was 17% (lowest level to date in 1982). [Source-Michigan Employment Security Commission (updated monthly)].

Factor 2 - Michigan per capita personal income as of 1979 was $9,381 (latest published information). [Source-U.S. Department of Commerce, Local Area Personal Income, Great Lakes Region, 1974-79 (updated annually)].

For the 83 counties in Michigan, statistics for the two factors are as follows:

County	Unemployment Rate-%	Per Capita Personal Income-1979
Alcona	26.8	$ 5,869
Alger	25.4	5,439
Allegan	17.8	7,448
Alpena	22.8	7,201
Antrim	24.5	6,825
Arenac	17.5	6,472
Baraga	19.5	6,305
Barry	17.2	7,132
Bay	19.1	8,404
Benzie	31.9	6,921
Berrien	16.4	8,271
Branch	16.9	8,367
Calhoun	15.4	9,174
Cass	16.0	8,137
Charlevoix	23.5	7,292
Cheboygan	30.7	6,582
Chippewa	28.6	5,787
Clare	17.9	5,943
Clinton	13.5	8,365
Crawford	20.0	5,684
Delta	15.6	6,654
Dickinson	18.9	8,484
Eaton	13.0	8,748
Emmet	19.4	7,791
Genesee	23.9	9,790
Gladwin	17.0	5,989
Gogebic	9.9	6,642
Grand Traverse	14.9	8,843
Gratiot	16.3	7,872
Hillsdale	13.1	7,664
Houghton	17.6	6,201
Huron	21.5	7,901
Ingham	13.3	9,632
Ionia	16.0	6,965
Iosco	20.8	6,205
Iron	18.2	6,413
Isabella	9.7	6,254
Jackson	16.8	8,519
Kalamazoo	11.4	9,369
Kalkaska	14.5	5,240
Kent	14.1	9,011
Keweenaw	26.5	5,893
Lake	19.3	5,697
Lapeer	18.1	7,872
Leelanau	18.2	7,121
Lenawee	18.4	8,555
Livingston	16.1	7,966
Luce	22.0	7,521

County	Unemployment Rate-%	Per Capita Personal Income-1979
Mackinac	35.0	$ 6,252
Macomb	19.1	10,177
Manistee	23.0	7,100
Marquette	17.1	7,382
Mason	19.8	6,843
Mecosta	13.9	5,159
Menominee	14.3	6,525
Midland	15.1	9,555
Missaukee	21.6	5,427
Monroe	17.1	8,578
Montcalm	19.6	7,011
Montmorency	31.6	6,110
Muskegon	17.7	7,718
Newaygo	21.0	6,261
Oakland	15.3	12,058
Oceana	19.3	6,498
Ogemaw	19.4	5,613
Ontonagon	16.4	5,793
Osceola	18.4	5,722
Oscoda	22.6	4,408
Otsego	14.9	7,336
Ottawa	12.4	8,547
Presque Isle	35.6	6,262
Roscommon	22.7	5,955
Saginaw	20.6	9,221
St. Clair	17.5	7,770
St. Joseph	15.7	8,280
Sanilac	21.6	7,158
Schoolcraft	28.3	6,527
Shiawassee	21.2	8,465
Tuscola	20.1	7,985
Van Buren	14.6	7,499
Washtenaw	11.4	10,275
Wayne	17.6	10,138
Wexford	21.3	7,297

Based upon the application of <u>both factors</u>, the following Michigan counties qualify as economically disadvantaged:

Alcona
Alger
Allegan
Alpena
Antrim
Arenac
Baraga
Barry
Bay
Benzie
Charlevoix
Cheboygan
Chippewa
Clare
Crawford
Dickinson
Emmet
Gladwin
Houghton
Huron

Iosco
Iron
Keweenaw
Lake
Lapeer
Leelanau
Lenawee
Luce
Mackinac
Manistee
Marquette
Mason
Missaukee
Monroe
Montcalm
Montmorency
Muskegon
Newaygo
Oceana
Ogemaw
Osceola
Oscoda
Presque Isle
Roscommon
Saginaw
St. Clair
Sanilac
Schoolcraft
Shiawassee
Tuscola
Wexford

Based upon the employment rate factor only, the following additional Michigan counties qualify as economically disadvantaged:

Genesee
Macomb
Wayne

Based upon the per capita income factor only, the following additional Michigan counties qualify as economically disadvantaged:

Berrien
Branch
Calhoun
Cass
Clinton
Delta
Eaton
Gogebic
Grand Traverse
Gratiot
Hillsdale
Ionia
Isabella
Jackson
Kalamazoo
Kalkaska
Kent
Livingston
Mecosta
Menominee
Ontonagon
Otsego
Ottawa
St. Joseph
Van Buren

Based upon the application of either factor, the following Michigan counties do not qualify as economically disadvantaged:

Ingham
Midland
Oakland
Washtenaw

The 17 cooperatives have within their service areas the following counties:

Blue Water Library Federation--St. Clair, Sanilac (partial), Huron (partial), Lapeer (partial), counties

Capital Library Cooperative--Clinton, *Ingham, Eaton, Jackson, Ionia (partial), Shiawassee (partial), counties

Chippewa Library League--Clare, Gladwin, Isabella, Gratiot, Montcalm (partial), counties

Detroit Associated Libraries--Wayne (partial), county

Hiawathaland Library Cooperative--Schoolcraft, Mackinac, Luce, Chippewa, counties

Huron Valley Library System--Livingston, *Washtenaw, counties

Lakeland Library Cooperative--Muskegon, Ottawa, Kent, Montcalm (partial), Ionia (partial), Barry (partial), Allegan (partial), counties

Library Cooperative of Macomb--Macomb county

Mideastern Michigan Library Cooperative--Genesee, Lapeer (partial), Shiawassee (partial), counties

Mid-Michigan Library League--Leelanau, Antrim, Benzie, Grand Traverse, Kalkaska, Crawford, Manistee, Wexford, Missaukee, Roscommon, Mason, Lake, Osceola, Oceana, Newaygo, Mecosta, counties

Mid-Peninsula Library Cooperative--Ontanagon, Gogebic, Iron, Dickinson, Menominee, Delta, counties

Northland Library Cooperative--Emmet, Cheboygan, Presque Isle, Otsego, Montmorency, Alpena, Oscoda, Alcona, counties

Southwest Michigan Library Cooperative--Berrien, Kalamazoo, Cass (partial), Allegan (partial), Van Buren (partial), counties

Superiorland Library Cooperative--Keweenaw, Houghton, Baraga, Marquette, Alger, counties

Wayne/Oakland Library Federation--*Oakland, Wayne (partial), counties

White Pine Library Cooperative--Ogemaw, Iosco, Arenac, Bay, *Midland, Saginaw, Tuscola, Huron (partial), Sanilac (partial), counties

Woodlands Library Cooperative--Monroe, Lenawee, Hillsdale, Branch, Calhoun, St. Joseph, Cass (partial), Berrien (partial), Van Buren (partial), Barry (partial), counties

*Counties which are not economically disadvantaged according to criteria.

It is apparent from the foregoing analysis that with the exception of four counties (each served by a different cooperative) that the cooperatives are heavily involved in serving economically disadvantaged areas of Michigan. The cooperative came about as the result of Public Act 89 of 1977 and are the structure for delivering public library services to all of Michigan's citizens. As a matter of policy and practice, the State Library administrative agency gives priority for Title I grants to the cooperatives over local public libraries in the belief that those grants will have far greater impact on developing, improving and strengthening library services for the economically disadvantaged areas of Michigan than any LSCA, Title funded projects established by local public libraries which in general do not continue after the grant funds are expended.